

## Message Text

CONFIDENTIAL

PAGE 01 STATE 181055

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TO AMEMBASSY LUSAKA PRIORITY

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY KINSHASA

AMEMBASSY PRETORIA

AMCONSUL CAPE TOWN

AMEMBASSY LISBON

AMEMBASSY LONDON

AMCONSUL LOURENCO MARQUES

AMCONSUL LUANDA

C O N F I D E N T I A L STATE 181055

EXDIS

E.O. 11652: GDS

TAGS: PFOR, US ZA

SUBJECT: US-ZAMBIAN RELATIONS: SOUTHERN AFRICAN ISSUES

1. SUMMARY. IN A 45-MINUTE SESSION WITH THE SECRETARY, FONMIN MWAANGA, ACCOMPANIED BY MARK CHONA AND AMBASSADOR MWALE, RAISED SEVERAL ISSUES RELATING TO SOUTHERN AFRICA, INCLUDING BYRD AMENDMENT. ZAMBIANS EXPRESSED HOPE SECRETARY PERSONALLY AND USG GENERALLY WOULD BE ABLE PLAY MORE ACTIVE ROLE IN AREA. MWAANGA RENEWED HIS PREVIOUS INVITATION TO SECRETARY TO VISIT ZAMBIA. SECRETARY SAID U.S. WILLING PLAY CONSTRUCTIVE ROLE IN AREA, AND WOULD APPRECIATE RECEIVING MEMORANDUM FROM ZAMBIANS AS TO HOW BEST USG COULD BE HELPFUL. HE WILL GIVE CAREFUL CONSIDERATION TO THEIR SUGGESTIONS. ZAMBIANS WERE EXTREMELY PLEASED  
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PAGE 02 STATE 181055

WITH MEETING AND OPPORTUNITY TO TALK DIRECTLY WITH SECRE-

TARY ABOUT PROBLEMS OF SOUTHERN AFRICA. END SUMMARY.

2. MOZAMBIQUE - MWAANGA STATED THAT SITUATION IN MOZAMBIQUE WAS GOING VERY WELL. COUNTRY MOVING TOWARDS INDEPENDENCE UNDER A FRELIMO GOVT, UPON WHICH ALL COUNTRIES COULD RELY. FRELIMO PEOPLE HAD BEEN FIGHTING FOR PAST SEVERAL YEAR, AND THUS HAD LITTLE OPPORTUNITY TO DEVELOP MANAGEMENT AND ADMINISTRATIVE KNOW-HOW. MWAANGA HOPED U.S. WOULD BE ABLE TO ASSIST IN PROVIDING TRAINING OF FRELIMO OFFICIALS. ADDITIONALLY, THERE WAS NEED NOW FOR "OUR U.S. AND FRELIMO FRIENDS" TO TALK TOGETHER. SECRETARY NOTED THAT USG OFFICIALS AT ALL LEVELS, INCLUDING CHIEFS OF MISSION, WERE

AUTHORIZED TO MEET WITH FRELIMO AND OTHER LIBERATION GROUPS. PERHAPS ZAMBIANS MIGHT BE HELPFUL IN ARRANGING SUCH CONTACTS. FONMIN SAID THEY WOULD BE GLAD TO HELP.

3. IN RESPONSE TO QUERY BY SECRETARY IF THERE WAS TIME-TABLE YET FOR INDEPENDENCE OF MOZAMBIQUE, MWAANGA EXPECTED THAT PRIVATE TALKS WHICH PORTUGUESE AND FRELIMO HAVE BEEN HOLDING SHOULD RESULT IN AGREED TIMETABLE IN NEXT FEW DAYS.

4. ANGOLA - ZAMBIAN DELEGATION SAID PROCESS OF NEGOTIATIONS BETWEEN PORTUGAL AND ANGOLA WOULD BE MORE DIFFICULT BECAUSE OF EXISTENCE OF THREE POLITICAL GROUPINGS. MWAANGA SUGGESTED THAT USG SHOULD ENCOURAGE PORTUGAL TO CONTINUE TO TALK WITH REPRESENTATIVES OF ALL THREE GROUPS. THIS WAS ONLY REALISTIC APPROACH IF PEACE WAS TO BE ACHIEVED IN ANGOLA. PRESIDENTS OF ZAMBIA, TANZANIA, ZAIRE AND CONGO (BRAZZAVILLE) WERE URGING THE SEVERAL LIBERATION GROUPS TO ADOPT COMMON FRONT FOR PURPOSES OF NEGOTIATING WITH PORTUGUESE.

5. SECRETARY NOTED THAT FEW DAYS AGO ANOTHER AFRICAN MINISTER (FYI: ZAIRE FONMIN UMBA-DI-LUTETE) HAD TOLD HIM THAT PORTUGUESE SHOULD TALK TO HOLDEN ROBERTO ONLY, THUS TWO AFRICAN LEADERS ARE GIVING US DIAMETRICALLY OPPOSED VIEWS. U.S. IS NEUTRAL AND WOULD LIKE CONSTRUCTIVE RECOMMENDATION. CHONA SAID ZAMBIA WAS LOOKING AT PROBLEM FROM MUCH BROADER VIEWPOINT. ZAMBIANS COULD ALSO SELECT

CONFIDENTIAL

PAGE 03 STATE 181055

ONE GROUP ONLY FOR PORTUGUESE TO DEAL WITH, IN WHICH CASE IT WOULD BE MPLA, BUT THEY WILL NOT DO SO. UNITARY ANGOLA WOULD BE IMPOSSIBLE IF PORTUGUESE WERE TO DEAL WITH ONE PARTY ONLY; UNITED FRONT WAS NEEDED.

6. GUINEA BISSAU - IN EXPRESSING APPRECIATION FOR ROLE U.S. PLAYED IN U.N. RE ADMISSION OF GUINEA BISSAU, MWAANGA ASKED U.S. POSITION RE ITS INDEPENDENCE. SECRETARY RE-

PLIED THAT U.S. SUPPORTS INDEPENDENCE OF GUINEA BISSAU. A FEW TECHNICAL MATTERS REMAIN TO BE WORKED OUT BEFORE RECOGNITION, BUT RECOGNITION ITSELF NOT AN ISSUE. IN RESPONSE STATEMENT BY MWAANGA THAT PORTUGUESE HAVE SAID THEY ARE UNDER PRESSURE FROM THEIR FRIENDS AND ALLIES NOT TO CONCEDE INDEPENDENCE TO CAPE VERDE, SECRETARY SAID THIS NOT TRUE OF US; WE COMPLETELY NEUTRAL AND CERTAINLY HAVE NO INTEREST IN A CONTINUED PORTUGUESE PRESENCE THERE.

7. RHODESIA - MWAANGA ASSERTED THAT NOW SETTLEMENT IN MOZAMBIQUE AND ANGOLA SEEMS ASSURED, PRESSURE ON RHODESIA WILL GROW. IN HIS TALKS WITH BRITISH LEADERS JUST BEFORE COMING TO U.S. THERE WAS AGREEMENT THAT PLUGGING OF HOLES IN SANCTIONS WAS NECESSARY. IN THIS CONNECTION BYRD AMEND-

MENT CAUSED UNNECESSARY STRAIN BETWEEN U.S. AND AFRICAN COUNTRIES. ZAMBIANS WERE ENCOURAGED BY ACTIONS TAKEN TO DATE TOWARDS REPEAL OF BYRD AMENDMENT. HE EXPRESSED APPRECIATION FOR PERSONAL EFFORT MADE BY SECRETARY WITH SENATE AND HOPED HE WOULD HELP IN HOUSE TOO. SECRETARY PROMISED TO DO SO. MWAANGA ALSO REQUESTED THAT USG MAKE REPRESENTATIONS TO SAG ASKING IT TO COOPERATE IN SANCTIONS AGAINST RHODESIA AND TO WITHDRAW ITS ARMED FORCES FROM RHODESIA. SUCH ACTIONS WOULD MAKE IT MORE LIKELY FOR U.K. AND ZAMBIA TO PROMOTE IDEA OF MEANINGFUL CONSTITUTIONAL CONFERENCE.

8. WHEN ASKED WHAT INTEREST SAG WOULD HAVE IN RESPONDING AFFIRMATIVELY TO SUCH REQUESTS, ZAMBIANS EXPRESSED VIEW THAT ABOVE ALL SOUTH AFRICA WAS DESIROUS OF STABILITY IN AREA. ONCE SETTLEMENT REACHED IN MOZAMBIQUE AND ANGOLA, ALL COUNTRIES WOULD BE FOCUSING ATTENTION AND CONCENTRATING PRESSURE ON RHODESIA. IT WAS JUST MATTER OF TIME  
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PAGE 04 STATE 181055

WHEN CHANGE WOULD OCCUR IN RHODESIA. UNLESS SOUTH AFRICA WILLING NOT TO RETARD OR INTERFERE WITH THIS PROCESS, THERE WILL BE CONTINUED VIOLENCE AND INSTABILITY WHICH WILL SERVE NO ONE'S INTERESTS, INCLUDING SOUTH AFRICA.

9. NAMIBIA - GRZ IS PLEASED THAT U.S. AND ZAMBIA AGREE THAT S.A. MANDATE IN NAMIBIA SHOULD BE TERMINATED. WE ALL MUST NOW BEGIN TO IMPRESS MORE SERIOUSLY ON SAG THE VIEW THAT IT NO LONGER HAS RESPONSIBILITY FOR NAMIBIA, AND IT SHOULD IMPLEMENT DECISION OF U.N.

10. SECRETARY ASKED IF ZAMBIANS WOULD BE WILLING TO PREPARE MEMORANDUM FOR HIM ON HOW USG MIGHT BE HELPFUL IN RHODESIAN PROBLEM AS WELL AS GENERAL AREA OF SOUTHERN AFRICA. WE WILLING TO PLAY CONSTRUCTIVE ROLE AND TAKE LOOK AT ZAMBIAN RECOMMENDATIONS, BUT ZAMBIANS SHOULD BE

AWARE FUNDS WILL NOT BE AVAILABLE FOR ANY INCREASE IN AID PROGRAM IN AFRICA. WITHIN THIS LIMITATION WE WOULD APPRECIATE HAVING ZAMBIAN VIEWS. MWAANGA SAID THEY WOULD BE PLEASED TO SUBMIT SUCH A MEMORANDUM.

11. IN RENEWING INVITATION TO SECRETARY TO VISIT ZAMBIA, MWAANGA SAID ZAMBIA AS WELL AS ALL OF AFRICA HAD GENERAL AFFECTION FOR SECRETARY AND WOULD BE HONORED BY VISIT BY HIM TO AFRICAN CONTINENT. MOREOVER, SUCH VISIT WOULD BE POSITIVE DEMONSTRATION OF U.S. INTEREST IN AFRICA. SECRETARY SAID HE HAD HOPED TO MAKE SUCH TRIP IN 1974, BUT BECAUSE OF MIDDLE EAST CRISIS AND OTHER PROBLEMS AND

NOW PRESIDENTIAL TRANSITION HE HAD NOT BEEN ABLE TO GET AWAY. HE DOES NOT KNOW WHEN HE CAN GO, BUT HE WILL DEFINITELY VISIT ZAMBIA WHEN HE DOES GO. KISSINGER

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## Message Attributes

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